
2004 Overview of the Uninsured: Siskiyou County

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Insure the Uninsured Project (ITUP) is a private, non-profit organization that identifies, assists, and promotes new approaches to expanding health care and coverage for California's uninsured. ITUP was established in 1996 and is funded by the Blue Shield of California Foundation, The California Endowment, the California HealthCare Foundation, and The California Wellness Foundation. Veronica Richardson prepared this report with assistance from Leticia Mejia.

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Introduction

This overview provides information on Siskiyou County's changing demographics, utilization and funding of community clinics and hospitals, and health plan costs and options. It was developed to help advocates, policymakers, researchers, and others note demographic movements in a county's population, identify both patient utilization and funding trends in its safety net services, and recognize cost changes in its employer-based and private insurance markets.

Through using a county-specific model, this report acknowledges the very different challenges, needs, and opportunities that prevail in diverse parts of the state. For a regional and statewide perspective, please see ITUP's website at www.itup.org.

This report provides five snapshots of Siskiyou County: a General Perspective, providing an update on Siskiyou County's economic and demographic changes from 2003; a Focus on Community Clinics, examining the utilization and funding mechanisms of Siskiyou County's free and community clinics; a Focus on Hospitals, offering a similar analysis on the usage and financing of Siskiyou County's hospitals; a Focus on County Health Funding, analyzing the economic state of the county health system; and a Look at Employer and Private Insurance plans, presenting a sample of health insurance offerings and premiums for small employer and individual health plans. Select tables comparing ITUP's 2003 reported information with data offered in this report are available in the Appendix.

Section I: General Perspective

California's fifth largest county in land area, Siskiyou covers 6,318 square miles. It is surrounded by Modoc, Shasta, Trinity, Humboldt, and Del Norte Counties as well as by the state of Oregon.

Economy

Government is the largest (27.4%) of Siskiyou County's employers with the trade, transportation, and utilities industry providing the second greatest proportion (19.0%). The 2003 unemployment rate for Siskiyou County is 10.6%, about two percentage points higher than the regional rate of 8.5% and about four percentage points above the state unemployment rate of 6.7%¹.

Demographics

Siskiyou County's 2003 population is 44,626; it contains 0.1% of the state's population. The population increased by 0.9% from 2002, rising by 0.7% from 2000 to 2003.

Whites make up the largest proportion (83.3%) of Siskiyou County residents. The number of Native American and Asian/Pacific Islander residents declined; all other race/ethnic groups increased.

Of Siskiyou County's

Table 1: Siskiyou County Population by Ethnicity

	2003	2000	Percentage Change
White	37,191	37,060	0.4%
Black	581	564	3.0%
Hispanic	3,838	3,354	14.4%
Native American	1,320	1,615	-18.3%
Asian/Pacific Islander	545	589	-7.5%
Other	1,151	1,119	2.9%
Total	44,626	44,301	0.7%

Source: U.S. Census Bureau, "County Population by Age, Sex, Race and Hispanic Origin: April 2000 through July 2003."

residents, 18.6% live below the federal poverty level (FPL), about four percentage points above the state average of 14.2%. Almost half (42.1%) live below 200% of FPL; 23.6% live between 100-200% of FPL².

Insurance Coverage

About 18.7% of Siskiyou County’s residents do not have insurance; 16.0% of the county’s children are uninsured. Medi-Cal covers 22.0% of elderly and non-elderly residents whereas Healthy Families provides insurance to 1.6% of Siskiyou County’s non-elderly.

Whites make up the largest proportion of Medi-Cal enrollees at 72.7%. Hispanics, falling below their regional average, comprise 9.2% of enrollees. Asian/Pacific Islanders also fall below their regional averages at 2.8%. Blacks make up 2.6% of enrollees while Native Americans encompass 5.4% of Medi-Cal members.

Table 2: Medi-Cal and Healthy Families by Race & Ethnicity

	Medi-Cal			Healthy Families		
	<i>Siskiyou County</i>	<i>Regional</i>	<i>Statewide</i>	<i>Siskiyou County</i>	<i>Regional</i>	<i>Statewide</i>
White	72.7%	65.8%	22.3%	71.6%	49.9%	13.5%
Black	2.6%	2.1%	10.7%	0.2%	0.6%	2.6%
Hispanic	9.2%	17.6%	51.4%	8.6%	24.9%	57.8%
Native American	5.4%	4.0%	0.4%	4.1%	3.3%	0.3%
Asian/Pacific Islander	2.8%	5.7%	10.0%	1.5%	5.7%	12.2%
Other/Unknown	7.2%	4.8%	5.2%	13.9%	15.6%	13.6%

Source: California Department of Health Services, Medical Care Statistics Section, "Medi-Cal Beneficiary Profiles by County: April 2004" and Managed Risk Medical Insurance Board, "HFP Subscribers Currently Enrolled by Ethnicity; By County," November 2, 2004.

Siskiyou County currently does not operate a Medi-Cal managed care model, instead utilizing a fee for service system. Healthy Families' managed care model is served by Blue Cross' EPO product which has been designated by the Managed Risk Medical Insurance Board as Siskiyou County's "community provider plan", a distinction given to the insurer with the highest percentage of traditional and safety net providers in its provider network, allowing it to offer its members discounted premiums. Of the county's Healthy Families enrollees, all are enrolled in Blue Cross EPO.

Section II: Focus on Community Clinics

Patient Demographics

Six community clinics provided care to 14,748 patients in 2003. Almost half (46.4%) of patients live below the federal poverty level while 22.6% live between 100-200% of FPL. Table 3 notes the reported race and ethnicity of community clinic patients³.

Table 3: Race/Ethnicity of Community Clinic Patients

	Total	% of Total		Total	% of Total
White	10,938	74.2%	Hispanic	2,809	19.0%
Black	134	0.9%	Non-Hispanic	10,494	71.2%
Asian/Pacific Islander	178	1.2%	Unknown	1,445	9.8%
Native American	1,829	12.4%	Total	14,748	100%
Other	1,669	11.3%			
Total	14,748	100%			

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data."

Utilization

Siskiyou County's community clinics received 53,526 visits in 2003. The greatest proportion of visits (42.3%) were made by those with Medi-Cal while those without insurance comprise 26.7% of visits. In 2003, there were 2.1 visits per uninsured county resident.

Table 4: Patient Utilization of Community Clinics by Insurance/Funding Source

	By Insurance Source		By Uninsured Funding Source		
	Total	% of Total		Total	% of Total
Medicare	6,498	12.1%	County	3,169	22.2%
Medi-Cal	22,627	42.3%	Self-Pay	6,380	44.7%
Healthy Families	365	0.7%	Free	58	0.4%
Private	7,321	13.7%	Breast Cancer	128	0.9%
Other Coverage	2,427	4.5%	CHDP	1,587	11.1%
Uninsured	14,288	26.7%	EAPC	2,348	16.4%
Total	53,526	100%	Family PACT	618	4.3%
			Total	14,288	100%

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data."

Financing

In 2003, Siskiyou County community clinics received \$6.2 million in revenue and spent \$6.0 million, a surplus of \$0.1 million. Revenue outpaced expenses by \$0.6 million in 2002.

Patient fees are the greatest source of operating revenue for Siskiyou County's community clinics, providing 70.1% of total funding. Revenue received from federal and state grants round out the top three revenue streams.

Medi-Cal accounts for the greatest proportion of revenue received from patient fees (53.7%). Uninsured revenue sources contribute the second highest proportion, at 22.1%.

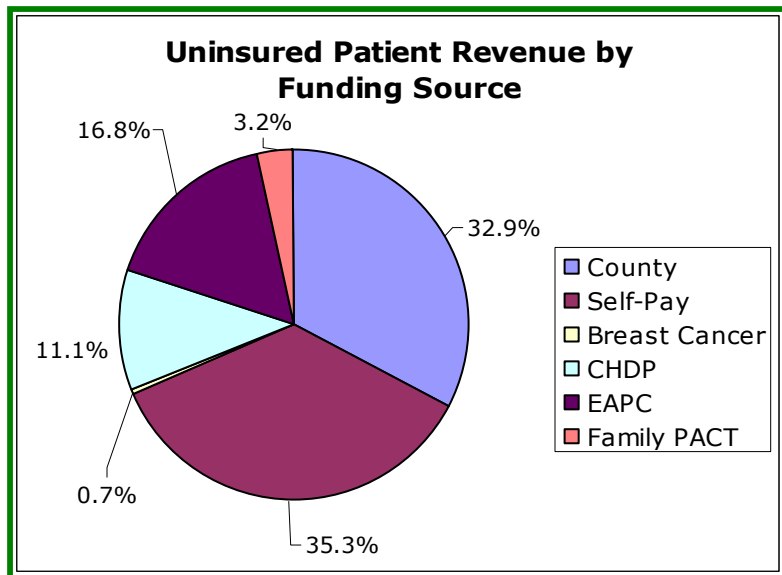
Among uninsured patients, county/CMISP programs (32.9%) capture the greatest

Table 5: Source of Community Clinic Total Operating Revenue

	Source of Total Operating Revenue		Source of Total Revenue from Patient Fees		
	Total	% of Total		Total	% of Total
Patient Fees	\$4,336,862	70.1%	Medi-Cal	\$2,330,391	53.7%
Federal	\$967,168	15.6%	Uninsured	\$958,860	22.1%
State	\$535,639	8.7%	Private	\$570,028	13.1%
Private	\$240,799	3.9%	Medicare	\$428,174	9.9%
County/Local	\$97,472	1.6%	Other Coverage	\$29,469	0.7%
Donations	\$5,775	0.1%	Healthy Families	\$19,940	0.5%
Other	\$2,824	0.0%	Total	\$4,336,862	100%
Total	\$6,186,539	100%			

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data."

proportions among sources of revenue. Other avenues, such as self-payers, the Expanded Access to Primary Care (EAPC) program, and the Child Health Disability Prevention (CHDP) program round out the remainder of uninsured patient revenues.



Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data."

Delivery System

Among the six reporting community clinics, the following deliver the greatest proportions of care to specified populations:

Table 6: Highest Proportions of Care for Reporting Community Clinics

Net Patient Revenue	Uninsured Patients	Medi-Cal Patients	Healthy Families Patients	Medicare Patients	Privately Insured Patients
Mt. Shasta Medi-Cal Clinic, Inc. (28.1%)	Siskiyou Family Healthcare (34.4%)	Siskiyou Family Healthcare (34.7%)	Siskiyou Family Healthcare (80.5%)	Siskiyou Family Healthcare (39.0%)	Siskiyou Family Healthcare (39.5%)
Siskiyou Family Healthcare (20.8%)	Mt Shasta Medi-Cal Clinic, Inc. (26.5%)	Mt. Shasta Medi-Cal Clinic, Inc. (33.3%)	Mt. Shasta Medi-Cal Clinic, Inc. (11.6%)	Mt. Shasta Medi-Cal Clinic, Inc. (18.8%)	Happy Camp Health Services/ Karuk Tribal Health (16.6%)

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data."

Section III: Focus on Hospitals

Utilization

In fiscal year 2003, Siskiyou County hospitals provided 26,721 inpatient days, 101,672 outpatient visits, and 21,279 emergency department visits. Medi-Cal, at 50.3%, is the majority payer of inpatient days while Medicare edges out all other payers in outpatient and ED visits, capturing 40.4% and 31.9% of encounters, respectively⁴. The county indigent (uninsured) account for 1.4% of inpatient days, 3.5% of outpatient visits, and 4.3% of ED visits.

Table 7: Inpatient, Outpatient, and Emergency Department Utilization by Payer

	Inpatient Days		Outpatient Visits		Emergency Department Visits	
	Total	% of Total	Total	% of Total	Total	% of Total
Medicare	9,003	33.7%	41,121	40.4%	6,778	31.9%
Medi-Cal	13,437	50.3%	16,028	15.8%	5,039	23.7%
County Indigent (Uninsured)	363	1.4%	3,547	3.5%	912	4.3%
Private	3,309	12.4%	34,206	33.6%	6,080	28.6%
Other Indigent (Uninsured)	118	0.4%	429	0.4%	153	0.7%
Other	491	1.8%	6,341	6.2%	2,317	10.9%
Total	26,721	100%	101,672	100%	21,279	100%

Source: Office of Statewide Health Planning & Development, "Hospital Annual Financial Data Selected Pages: Year 28 (June 30, 2002 to June 29, 2003)" and "Selected Hospital Annual Financial Data: FY 2002-2003."

The average lengths of stay (ALOS) average 7.1 days regardless of payer. Medicare averages 4.5 days, while Medi-Cal averages 19.3 days. As noted by Table 9, when examining hospital utilization per 1000 uninsured, the results vary depending on the data source.

Financing

Hospitals report receiving approximately \$1.4 million in revenue from the county in FY 2003 (2.5% of net patient revenue) compared to \$0.9 million received in FY 2002 (1.9% of net patient revenue). Both the Office of Statewide Health Planning & Development (OSHDP) and MICRS/CMSP report no Gross DSH payments to Siskiyou County⁵.

Using CMSP data, total county expenditures on inpatient, outpatient, and other services for the uninsured decreased from \$4.4 million in 2002 to \$2.5 million in 2003 . Inpatient spending makes up the greatest proportion of expenditures

Table 8: Average Lengths of Stay

	2003	2002
All Payers	7.1	7.5
Medicare	4.5	5.2
Medi-Cal	19.3	19.8
County Indigent	3.2	3.1
Private	4.2	4.1
Other Indigent	8.4	9.3
Other Payer	3.8	5.7

Source: Office of Statewide Health Planning & Development, "Selected Hospital Annual Financial Data: FY 2002-2003."

Table 9: Hospital Utilization per 1000 Uninsured

	OSHDP	County/MICRS
Inpatient Days	53.5	161.5
Outpatient Visits	523.1	1878.2
ED Visits	134.5	n/a

Source: Office of Statewide Health Planning & Development, "Selected Hospital Annual Financial Data: FY 2002-2003" and "Hospital Annual Financial Data Selected Pages: Year 28 (June 30, 2002 to June 29, 2003)"; 2003 California Health Interview Survey.

(43.4%); outpatient spending trails at 32.2%. Outpatient spending per unit of service increased from \$53.41 in 2002 to \$62.54 in 2003.

Table 10: Expenditures in Dollars and as a Percentage of Total

	Number Visits/ Days	Expenditures in Dollars (2003)	% of Total Spending	Expenditures in Dollars (2002)	% of Total Spending
Inpatient	1,095	\$1,074,296	43.4%	\$1,931,876	43.9%
Outpatient	12,736	\$796,521	32.2%	\$876,185	19.9%
Pharmacy	4,541	\$248,335	10.0%	\$992,253	22.5%
Medical/ Physician	6,018	\$355,527	14.4%	\$602,779	13.7%
Total		\$2,474,679	100%	\$4,403,093	100%

Source: California Department of Health Services, "CMSP Claims by County and Claim Type—CY 2003" and "CMSP Expenditures by County and Claim Type—CY 2003."

Table 11: Spending per Unit of Service

	Spending Per Unit (2003)	Spending Per Unit (2002)	% Change
Inpatient	\$981.09	\$2,175.54	-54.9%
Outpatient	\$62.54	\$53.41	17.1%
Pharmacy	\$54.69	n/a	n/a
Medical/Physician	\$59.08	n/a	n/a

Source: California Department of Health Services, "CMSP Claims by County and Claim Type—CY 2003" and "CMSP Expenditures by County and Claim Type—CY 2003."

Siskiyou County hospitals reported an aggregate loss of \$1.8 million in bad debt and charity care. This represents a loss of 3.2% of net patient revenue. Regionally, hospitals' bad debt and charity care represents a loss of 2.6% of net patient revenue whereas the statewide average is 2.9%.

Delivery System

Among the two “comparable” hospitals used in this analysis, the following provide the most inpatient care to specified populations and collect the most net patient revenue⁶:

Table 12: Highest Proportions of Care for Reporting Hospitals

Net Patient Revenue	County Indigent Patients	Medicare Patients	Medi-Cal Patients	Privately Insured Patients
Mercy Hospital of Mt. Shasta (57.6%)	Mercy Hospital of Mt. Shasta (50.1%)	Mercy Hospital of Mt. Shasta (63.4%)	Mercy Hospital of Mt. Shasta (93.4%)	Mercy Hospital of Mt. Shasta (62.8%)
Fairchild Medical Center (42.4%)	Fairchild Medical Center (49.9%)	Fairchild Medical Center (36.6%)	Fairchild Medical Center (6.6%)	Fairchild Medical Center (37.2%)

Source: Office of Statewide Health Planning & Development, "Selected Hospital Annual Financial Data: FY 2002-2003."

Section IV: Focus on County Health

Demographics

The county indigent comprise 5.8% of Siskiyou's non-elderly population. The county provides services to 2,117 indigent patients, up 9.6% from the previous year. The number of county indigent patients increased or remained stable across all race/ethnic groups.

Table 13: County Indigent Patients by Ethnicity

	2003 Total	% of Total	2002 Total	% of Total
White	1,719	81.2%	1,597	82.7%
Black	50	2.4%	44	2.3%
Hispanic	173	8.2%	145	7.5%
Native American	130	6.1%	110	5.7%
Asian/Pacific Islander	29	1.4%	27	1.4%
Other/Unknown	16	0.8%	9	0.5%
Total	2,117	100%	1,932	100%

Source: California Department of Health Services, County Medical Services Program (CMSP), "Number of Persons Utilizing Services by County and Ethnicity: CY 2003."

Funding

Siskiyou County received a total of \$3.8 million in realignment, Prop. 99, county match, and tobacco settlement funds, a slight decline from the \$3.9 million received previously. Approximately 65.1% of total funding was spent on the uninsured, down from 114.1% in 2002⁷. Statewide, spending on the uninsured was 67.0%, increasing to 117.5% regionally. Funding per county resident and per uninsured county resident is noted in Table 15. The Office of County Health Services (which issues MICRS data) reports no Net County DSH funding for Siskiyou County⁸.

Table 14: County Expenditures and Funding

		2003	2002
Total Funding			
	Realignment	\$2,920,336	\$3,003,795
	Proposition 99	\$29,259	\$31,936
	County Match	\$287,627	\$287,627
	Tobacco Settlement ⁹	\$562,752	\$535,322
	Total	\$3,799,974	\$3,858,680
Net Public Health Spending		n/a	n/a
County Spending for Medically Indigent		\$2,474,679	\$4,403,093
Percentage of Total Funding Spent on Uninsured		65.1%	114.1%

Source: California Department of Health Services, Office of County Health Services, "FY 2002-2003 Final Maintenance of Effort (MOE) Calculation," "Rural Health Services (RHS) Program Allocations: Fiscal Year 2003-2004," and "County Health Services Budget/Actual Data: Fiscal Year 2002-03" and Office of the Attorney General, "Tobacco Master Settlement Agreement Payments to Counties and Cities: 1999-2003."

Table 15: Funding per County Resident/Uninsured County Resident¹⁰

	Realignment	Proposition 99	Net County DSH	County Match
Per County Resident	\$80.54	\$0.81	\$0.00	\$7.93
Per Uninsured County Resident	\$430.68	\$4.31	\$0.00	\$42.42

Source: 2003 UCLA California Health Interview Survey; California Department of Health Services, Office of County Health Services, "FY 2002-2003 Final MOE Calculation," "Rural Health Services (RHS) Program Allocations: FY 2003-2004," and "County Health Services Budget/Actual Data: FY 2002-03."

Section V: Small Employer & Private Insurance

Plans

Approximately 52.0% of individuals have employer-based coverage in Siskiyou County while 5.5% privately purchase a plan. About a third (39.7%) of Siskiyou County's children are covered by employer-based plans.

PacAdvantage

The PacAdvantage purchasing pool, established in 1992, offers access to health coverage for employers with 2 to 50 employees. Through pooling employers statewide, its goal is to increase the affordability of health insurance products for small business owners. Products available through PacAdvantage include medical, dental, vision, and chiropractic options. In Siskiyou County, PacAdvantage offers one alternate product.

Benefits

Benefits for Siskiyou County's standard HMO products remain stable from the previous year. Most standard HMOs continue to have no deductibles and \$30 co-payments for office visits. The cost of an inpatient admission similarly remained stable, costing \$1000 for all standard HMO plans. As in the previous year, out-of-pocket costs for prescription drugs are \$15 for generic and \$30 for brand name prescriptions. Premium costs for a sample of PacAdvantage offerings follow:

Table 16: PacAdvantage Premium Costs

	35 year-old; single	% Change	50 year-old; single	% Change	35 year-old; family	% Change	50 year-old; family	% Change
Standard HMO Products Unavailable								
Standard PPO Products Unavailable								
Other Products								
Blue Shield 1850	\$116.99	4.7%	\$220.44	4.6%	n/a	n/a	n/a	n/a

Source: PacAdvantage, "PacPlan Chooser: July 2005-December 2005 Premiums," downloaded July 2005.

Small Employer Group Plans

Benefits

Benefits for small employer plans did not change from the previous year for the studied sample of standard HMO products. Co-pays are \$10 for generics and \$20-\$25 for brand name drugs, while office visit co-pays are generally \$15 per visit. Emergency department co-pays range from \$50-\$100 but are generally waived upon a hospital admission.

Premium Costs

Premium costs for small employer plans decreased from the previous year's identical HMO product. A list of small group plan premiums follows:

Table 17: Small Employer Group Plan Premium Costs

	35 year-old; single	% Change	50 year-old; single	% Change	35 year-old; family	% Change	50 year-old; family	% Change
Unable to locate available HMO plans.								
PPO Products								
PacifiCare SignatureOptions 35/70	\$181.65	-42.9%	\$324.66	-31.8%	\$568.84	-48.0%	\$739.61	-44.7%

Source: Various; see methodology/data sources section.

Individual Plans

Benefits

A sample of individual HMO and PPO plans found relatively stable benefits from the previous year. HMO co-pays for generic and brand name drugs are generally \$10-\$15 and \$25-\$30, respectively, with slightly higher co-pays for brand name drugs in the PPO plan examined.

Plan Premiums

Premium costs for the HMO products examined generally increased from the previous year's identical offerings. A list of individual plan premiums follows:

Table 18: 2004 Individual Plan Premium Costs

	35 year- old; single	% Change	50 year- old; single	% Change	35 year- old; family	% Change	50 year- old; family	% Change
HMO Products								
Blue Cross Individual	\$430.00	7.8%	\$565.00	12.1%	\$1,169.00	19.8%	\$1,427.00	20.9%
PPO Products								
Blue Cross PPO Share 1500	\$220.00	n/a	\$412.00	n/a	\$645.00	n/a	\$979.00	n/a
PacifiCare SignatureOptions 70-50	\$231.00	n/a	\$489.00	n/a	\$682.00	n/a	\$1,140.00	n/a

Source: Various; see methodology/data sources section.

Appendix I: Methodology/Data Sources

Section I: General Perspective

Unemployment and industry information was obtained from the State of California's Employment Development Department in September 2004 and September 2005. There were no changes from prior reports' methodologies.

State of California Employment Development Department, "Siskiyou County 2003 Snapshot," downloaded from www.calmis.ca.gov/htmlfile/subject/cosnaps.htm in September 2005.

State of California Employment Development Department, "Monthly Labor Force Data for Counties: Year 2003; 2003 Benchmark (Not Seasonally Adjusted)," May 20, 2004, downloaded from www.calmis.ca.gov/file/lfhist/03aacou.txt on September 27, 2004.

The population and race/ethnicity calculations used in Section I are drawn primarily from the U.S. Census Bureau's 2003 estimates. This is a slight deviation from ITUP's previous reports that relied solely on Census 2000 information. In the remainder of the report, all calculations that use population data are based on Census 2000 estimates to remain consistent with past reports' methodologies.

Poverty data was obtained from the U.S. Census Bureau's "Ratio of Income in 1999 to Poverty Level" whereas past reports relied on the California Department of Finance's 2000 figures. Any difference between these two sources should be minimal.

U.S. Census Bureau, "County Population by Age, Sex, Race, and Hispanic Origin: April 2000 through July 2003," downloaded from www.census.gov/popest/counties/asrh/CC-EST2003-alldata.html on September 30, 2004.

U.S. Census Bureau, "PCT141.Ratio of Income in 1999 to Poverty Level," Census 2000 Summary File 4 (SF 4) - Sample Data, downloaded from <http://factfinder.census.gov> on November 3, 2004.

Data on the number of uninsured was obtained from the UCLA Center for Health Policy Research's 2003 California Health Interview Survey. It should be noted the 2001 CHIS (used in 2003's ITUP report) reflects insurance status at a given point in time whereas the 2003 CHIS captures insurance status over the course of a year. This may result in a higher than expected increase in uninsurance rates as well as an impact on any ITUP calculations using uninsurance rates (e.g. funding per uninsured county resident).

Medi-Cal enrollment and managed care information was downloaded from the California HealthCare Foundation as the usual source of data information, the Medi-Cal County Data Book, is no longer in publication. Ethnicity of Medi-Cal enrollees was obtained from the California Department of Health Services' Medical Care Statistics Section. Healthy Families enrollment data was downloaded from the Managed Risk

Medical Insurance Board. There was no variation in methodologies from the 2003 ITUP report.

UCLA Center for Health Policy Research, “2003 California Health Interview Survey,” downloaded from www.chis.ucla.edu in February 2005.

California HealthCare Foundation, “County Data: Siskiyou County,” downloaded from www.chcf.org/topics/medi-cal/index.cfm?subsection=countydata in September 2005.

California Department of Health Services, Medical Care Statistics Section, “Medi-Cal Beneficiary Profiles by County: April 2004,” downloaded on November 5, 2004 from www.dhs.ca.gov/ffdbm/mcss/RequestedData/Profiles/profiles.htm.

Managed Risk Medical Insurance Board, “HFP Subscribers Enrolled in Community Provider Plan By County,” July 16, 2004, downloaded on November 4, 2004 from www.mrmib.ca.gov/MRMIB/HFP/HFPReports.shtml.

Managed Risk Medical Insurance Board, “Healthy Families Program Current Enrollment Distribution by County and Health Plan,” July 16, 2004, downloaded on November 4, 2004 from www.mrmib.ca.gov/MRMIB/HFP/HFPReports.shtml.

Managed Risk Medical Insurance Board, “HFP Subscribers Currently Enrolled by Ethnicity; By County,” November 2, 2004, downloaded on December 1, 2004.

Section II: Community Clinics

As with prior methodologies, all community clinic data was obtained from the Office of Statewide Health Planning and Development (OSHPD). The number of clinics reporting to OSHPD in 2003 increased by two from 2002.

Office of Statewide Health Planning & Development, “2003 Primary Care Clinics Annual Utilization Data,” received October 13, 2004.

Section III: Hospitals

Consistent with ITUP’s 2003 report, analysis of a county’s hospital utilization of inpatient, outpatient, and emergency department services was obtained from the Office of Statewide Health Planning and Development. Calculations did not deviate from past methodologies.

Office of Statewide Health Planning and Development, “Selected Hospital Annual Financial Data: FY 2002-2003,” downloaded on November 11, 2004 from www.oshpd.ca.gov/HQAD/Hospital/financial/annualSdata/hospAFdata.htm.

Office of Statewide Health Planning and Development, “Hospital Annual Financial Data Selected Pages: Year 28 (June 30, 2002 to June 29, 2003),” downloaded from www.oshpd.ca.gov/HQAD/Hospital/financial/annualSpages/hospAFpage.htm in December 2004.

Hospital financing data was obtained from both the Office of Statewide Health Planning and Development and

the County Medical Services Program (CMSP) as reported to the California Department of Health Services.

Office of Statewide Health Planning and Development, "Selected Hospital Annual Financial Data: FY 2002-2003," downloaded on November 11, 2004 from www.oshpd.ca.gov/HQAD/Hospital/financial/annualSdata/hospAFdata.htm.

California Department of Health Services, Office of County Health Services, "SB 855 – Actual Payments and Transfers for Counties with a County Hospital: Fiscal Year 2002-03," March 30, 2004.

California Department of Health Services, "CMSP Claims by County and Claim Type—CY 2003," received on November 29, 2004.

California Department of Health Services, "CMSP Expenditures by County and Claim Type—CY 2003," received on November 29, 2004.

California Department of Health Services, "CMSP Total Inpatient Claims and Days by County—CY 2003," received on November 16, 2004.

California Department of Health Services, "Summary of Expenditures by Service Type and County—2003," received on November 16, 2004.

As with prior methodologies, information reported in the "delivery system" section of this analysis was obtained from the Office of Statewide Health Planning and Development.

Office of Statewide Health Planning and Development, "Selected Hospital Annual Financial Data: FY 2002-2003," downloaded on November 11, 2004 from www.oshpd.ca.gov/HQAD/Hospital/financial/annualSdata/hospAFdata.htm.

Section IV: County Health

As with prior methodologies, county demographic data was obtained from the California Department of Health Services' Office of County Health Services, County Medical Services Program (CMSP).

California Department of Health Services, County Medical Services Program (CMSP), "Number of Persons Utilizing Services by County and Ethnicity: Calendar Year 2003," received November 16, 2004.

Sources of funding data for county health services were drawn from the Office of County Health Services and the Office of the Attorney General. The methodology used to calculate total funding deviates from prior reports in the current version's inclusion of tobacco settlement agreement funds. The percentage of funding spent on the uninsured was found by dividing county spending for the indigent by total funding received.

California Department of Health Services, Office of County Health Services, "FY 2002-2003 Final Maintenance of Effort (MOE) Calculation," downloaded October, 27, 2004 from www.dhs.ca.gov/hisp/ochs/chsu/data.htm.

California Department of Health Services, Office of County Health Services, "Rural Health Services (RHS)

Program Allocations: Fiscal Year 2003-2004,” September 17, 2003, downloaded October, 27, 2004 from www.dhs.ca.gov/hisp/ochs/chsu/data.htm.

Office of the Attorney General, “Tobacco Master Settlement Agreement Payments to Counties and Cities: 1999-2003,” downloaded on December 6, 2004 from <http://caag.state.ca.us/tobacco/settlements.htm>.

California Department of Health Services, County Medical Services Program (CMSP), “CMSP Expenditures by County and Claim Type: CY 2003,” received November 29, 2004.

Section V: Small Employer and Private Insurance Plans

Insurance data was obtained from the UCLA Center for Health Policy Research’s “2003 California Health Interview Survey.” All information on PacAdvantage plans was obtained from PacAdvantage’s PacPlan Chooser. Analysis compares quoted premium costs for July 2005-December 2005 with July 2004-December 2004 quotes. The analysis assumes no health problems are present that require regular use of medications or ongoing doctor visits. Premium quotes were obtained for the 96097 zip code unless otherwise noted.

PacAdvantage, “PacPlan Chooser: July 2005-December 2005 Premiums” downloaded from <http://chooser.pacadvantage.org/>.

Small group plan premium and benefit information were obtained directly from specified health insurers serving Siskiyou County and/or the 96097 zip code.

PacifiCare, “California Small Business Rate Guide,” effective October 1, 2004.

Individual plan premium and benefit information were obtained directly from specified health insurers serving Siskiyou County and/or the 96097 zip code. Families are assumed to have two children, designated as age 5 and 13 if required to specify. All quotes are for medical insurance only. Subscribers are non-tobacco users. Primary subscribers are designated as female if required to specify.

PacifiCare, “Individual Standard Rate Guide (HMO/PPO),” effective November 1, 2004. SDHP plan selected has a \$3000 deductible. PPO plan selected has a \$1000 deductible.

Blue Cross, “PlanFinder,” downloaded from www.bluecrossca.com/user_groups/Visitors/Individual.

Appendix II: Out-of-Pocket Benefit Costs									
	Deductible (self/family; out of network)	Office Visits (in network/out of network)	Inpatient Admission (in network/out of network)	Preventive Care (in network/out of network)	ER Visits (in network/out of network)	Generic Drugs (in network/out of network)*	Brand Name Drugs (in network/out of network)*		
PacAdvantage									
Standard HMO ¹¹	\$0	\$30	\$1000	\$30	\$100 ¹²	\$15	\$30		
Health Net PPO Saver	\$500/\$1000	\$20/50%	\$500 & 20%/50%	\$20/not covered	20% & \$100 ¹²	20%/50%	20%/50%		
Health Net PPO 30	\$1500/3 per family	\$30/50%	\$250 & 30%/\$250 & 50%	20% adult, \$30 child/not covered	30% & \$100 ¹²	\$10/50%	\$30/50%		
Small Employer Group Plans									
Pacificare SignatureValue 15-30	\$0	\$15	\$250	\$15, \$0 for child 0-2.	\$50 ¹²	\$10	\$25		
Aetna PPO 1	\$250/\$500; \$500/\$1000	\$15/70%	10%/30%	\$15/30%	10% & \$100 ¹²	\$10/not covered	\$20/not covered		
Individual Plans									
Health Net HMO 15	\$1000	\$15	\$1000	\$15	\$75 ¹²	\$15	\$25		
Blue Shield PPO 750 ¹¹	\$750/\$1500	\$35/50%	30%/50%	\$35/not covered	30%/30%	\$10/\$20	\$30/\$60		

*Assumes formulary only drugs.
Source: Various; see methodology/data sources section.

Appendix III: Comparison Tables

The following tables provide a comparison of results from last year's ITUP report which analyzed 2002 data. Please note that data may reflect reporting errors as well as noted changes in methodologies. 2002 comparisons using uninsurance rates are based on 2001 CHIS uninsured numbers; 2003 uninsurance comparisons are based on 2003 CHIS uninsured data.

	Medi-Cal		Healthy Families	
	2003	2002	2003	2002
White	72.7%	74.0%	71.6%	74.0%
Hispanic	9.2%	9.0%	8.6%	6.9%
Black	2.6%	2.0%	0.2%	0.3%
Asian/Pacific Islander	2.8%	1.0%	1.5%	1.4%
Native American	5.4%	5.0%	4.1%	4.7%
Other/Unknown	7.2%	8.0%	13.9%	12.7%
Total	100%	100%	100%	100%

Source: California Department of Health Services, Medical Care Statistics Section, "Medi-Cal Beneficiary Profiles by County: April 2004," Managed Risk Medical Insurance Board, "HFP Subscribers Currently Enrolled by Ethnicity; By County," November 2004, and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

	2003	2002
Blue Cross EPO	100.0%	100.0%
Total	100%	100%

Source: Managed Risk Medical Insurance Board, "Healthy Families Program Current Enrollment Distribution by County and Health Plan," July 16, 2004 and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-3: Race/Ethnicity of Community Clinic Patients; 2003 vs. 2002

	2003	2002		2003	2002
White	74.2%	86.7%	Hispanic	19.0%	17.2%
Black	0.9%	0.9%	Non-Hispanic	71.2%	75.1%
Asian/Pacific Islander	1.2%	1.7%	Unknown	9.8%	7.7%
Native American	12.4%	1.1%	Total	100%	100%
Other	11.3%	9.6%			
Total	100%	100%			

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-4: Community Clinic Patient Visits by Insurance Source; 2003 vs. 2002

	2003	2002
Medicare	12.1%	11.4%
Medi-Cal	42.3%	46.8%
Healthy Families	0.7%	1.2%
Private	13.7%	12.4%
Other Coverage	4.5%	0.0%
Uninsured	26.7%	28.1%
Total	100%	100%

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-5: Uninsured Patient Community Clinic Visits by Funding Source; 2003 vs. 2002

	2003	2002
County/CMSP	22.2%	19.3%
Self-Pay	44.7%	49.5%
Free	0.4%	0.6%
Breast Cancer	0.9%	1.5%
CHDP	11.1%	12.0%
EAPC	16.4%	12.0%
Family PACT	4.3%	5.2%
Total	100%	100%

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-6: Source of Community Clinic Total Operating Revenue; 2003 vs. 2002

	2003	2002
Patient Fees	70.1%	73.6%
Federal	15.6%	5.6%
State	8.7%	16.8%
County/Local	1.6%	0.0%
Private	3.9%	4.0%
Donations	0.1%	0.0%
Other	0.0%	0.1%
Total	100%	100%

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-7: Uninsured Patient Clinic Revenue by Funding Source; 2003 vs. 2002

	2003	2002
County/CMSP	32.9%	29.4%
Self-Pay	35.3%	36.5%
Free	0.0%	0.0%
Breast Cancer	0.7%	1.3%
CHDP	11.1%	12.3%
EAPC	16.8%	15.4%
Family PACT	3.2%	5.1%
Total	100%	100%

Source: Office of Statewide Health Planning & Development, "2003 Primary Care Clinics Annual Utilization Data" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-8a: Inpatient Hospital Utilization; 2003 vs. 2002

	2003	2002
Medicare	33.7%	37.7%
Medi-Cal	50.3%	46.6%
County Indigent (Uninsured)	1.4%	0.9%
Private	12.4%	11.7%
Other Indigent	0.4%	0.1%
Other	1.8%	3.0%
Total	100%	100%

Source: Office of Statewide Health Planning & Development, "Selected Hospital Annual Financial Data: FY 2002-2003" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-8b: Outpatient Hospital Utilization; 2003 vs. 2002

	2003	2002
Medicare	40.4%	40.2%
Medi-Cal	15.8%	15.3%
County Indigent (Uninsured)	3.5%	3.2%
Private	33.6%	33.9%
Other Indigent	0.4%	0.4%
Other	6.2%	7.0%
Total	100%	100%

Source: Office of Statewide Health Planning & Development, "Selected Hospital Annual Financial Data: FY 2002-2003" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-8c: Emergency Department Visits; 2003 vs. 2002

	2003	2002
Medicare	31.9%	33.2%
Medi-Cal	23.7%	21.4%
County Indigent (Uninsured)	4.3%	3.6%
Private	28.6%	29.1%
Other Indigent	0.7%	1.3%
Other	10.9%	11.5%
Total	100%	100%

Source: Office of Statewide Health Planning & Development, "Hospital Annual Financial Data Selected Pages: Year 28 (June 30, 2002 to June 29, 2003)" and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-9: Hospital Utilization per 1000 Uninsured Residents; 2003 vs. 2002

	OSHPD		MICRS	
	2003	2002	2003	2002
Inpatient Days	53.5	28.2	161.5	109.8
Outpatient Visits	523.1	394.1	1878.2	2027.4
ER Visits	134.5	90.6	n/a	n/a

Source: Office of Statewide Health Planning and Development, "Selected Hospital Annual Financial Data: FY 2002-2003" and "Hospital Annual Financial Data Selected Pages Year 28 (June 30, 2002 to June 29, 2003); 2001 California Health Interview Survey; 2003 California Health Interview Survey; and ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-10: Funding per County Resident; 2003 vs. 2002

	2003	2002
Realignment	\$80.54	\$82.79
Prop. 99	\$0.81	\$0.88
Net County DSH	\$0.00	\$0.00
County Match	\$7.93	\$7.93

Source: California Department of Health Services, Office of County Health Services, "FY 2002-2003 Final Maintenance of Effort (MOE) Calculation," "Rural Health Services (RHS) Program Allocations: Fiscal Year 2003-2004," and "County Health Services Budget/Actual Data: Fiscal Year 2002-03"; ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Table III-11: Funding per Uninsured County Resident; 2003 vs. 2002

	2003	2002
Realignment	\$430.68	\$371.25
Prop. 99	\$4.31	\$3.95
Net County DSH	\$0.00	\$0.00
County Match	\$42.42	\$35.55

Source: California Department of Health Services, Office of County Health Services, "FY 2002-2003 Final Maintenance of Effort (MOE) Calculation," "Rural Health Services (RHS) Program Allocations: Fiscal Year 2003-2004," and "County Health Services Budget/Actual Data: Fiscal Year 2002-03"; 2001 and 2003 California Health Interview Survey; ITUP, "Overview of the Uninsured: Siskiyou County 2003," March 2004.

Endnotes

¹ Counties included in calculating North Rural regional averages are Butte, Del Norte, Humboldt, Lassen, Mendocino, Modoc, Nevada, Plumas, Shasta, Siskiyou, Sutter, Trinity, Yuba, and the combined counties of Colusa, Glenn, Lake, and Tehama.

² Poverty level calculations are based on reported 2000 Census population and 2000 poverty levels.

³ Due to reporting methods for community clinic data, the race of the patient cannot be distinguished from his or her ethnic origin.

⁴ Reported outpatient visits include ED visits.

⁵ Both the Office of Statewide Health Planning & Development (OSHPD) and the Medically Indigent Care Reporting System (MICRS) report DSH reimbursement data. Hospitals report the services and expenses reimbursed by the county to OSHPD and the county reports the services and payments made to providers to MICRS. At the time this report was developed, MICRS had not released its final DSH disbursements for SFY 2002-2003 therefore reported DSH numbers may be underestimated.

⁶ “Comparable” hospitals are designated as such by OSHPD. They are usually acute hospitals and do not include psychiatric facilities, long-term care hospitals, or pre-paid health plan hospitals such as Kaiser Permanente facilities.

⁷ ITUP’s Overview of the Uninsured—Siskiyou County 2003 did not include tobacco settlement funds in its calculations resulting in 132.5% of funding spent on the uninsured. If tobacco settlement funds are included in the 2003 calculations, total funding would increase from the reported \$3.3 million to \$3.9 million, reducing spending on the uninsured to 114.1%.

⁸ SB 855 DSH data received from the Department of Health Services primarily reflects DSH revenues and payments for counties that operate a county facility. Those counties without a county hospital may have higher than reported SB 855 DSH revenues and payments.

⁹ Tobacco settlement funds for 2002 include all initial and annual payments for the 2002 calendar year. Funds for 2003 include initial and annual payments, Brown & Williamson settlement payments, and any other miscellaneous payments for the 2003 calendar year.

¹⁰ Non-elderly population.

¹¹ A higher co-payment may apply for all Blue Shield products when using “Affiliate” providers.

¹² If not admitted into the hospital.